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Agenda for a meeting of the Bradford East Area Committee to be held on Thursday, 15 March 2018 at 6.00 pm in Committee Room 1 - City Hall, Bradford

Members of the Committee - Councillors

| LABOUR | LIBERAL DEMO INDEPENDENT | CRAT AND | INDEPENDENT |
|---------------------------|--|----------|-------------|
| Salam Shafiq H Khan | R Ahmed R Sunderland N Pollard Stubbs J Sunderland | | Sajawal |

Alternates:

| LABOUR | LIBERAL INDEPENDENT | DEMOCRAT | AND |
|--------|------------------------|----------|-----|
| Jamil | Fear | | |
| lqbal | Griffiths | | |
| l Khan | Reid | | |
| | Stelling | | |
| | Ward | | |

Notes:

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the
 officer named at the foot of that agenda item.

Decisions on items marked * are not Executive functions and may not be called in under Paragraph 8.7 of Part 3E of the Constitution.

From:

To:

Michael Bowness Interim City Solicitor

Agenda Contact: Fatima Butt/Tracey Sugden

Phone: 01274 432227/434287

E-Mail: fatima.butt@bradford.gov.uk

A. PROCEDURAL ITEMS

1. ALTERNATE MEMBERS (Standing Order 34)

The City Solicitor will report the names of alternate Members who are attending the meeting in place of appointed Members.

2. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

Notes:

- (1) Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.
- (2) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.
- (3) Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.
- (4) Officers must disclose interests in accordance with Council Standing Order 44.

3. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.





Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Fatima Butt - 01274 432227)

4. PUBLIC QUESTION TIME

(Access to Information Procedure Rules – Part 3B of the Constitution)

To hear questions from electors within the District on any matter this is the responsibility of the Committee.

Questions must be received in writing by the City Solicitor in Room 112, City Hall, Bradford, BD1 1HY, by mid-day on Tuesday 13 March 2018.

(Fatima Butt – 01274 432227)

B. BUSINESS ITEMS

5. NORMAN LANE, BRADFORD, TRAFFIC REGULATION ORDER - 1 - 6 OBJECTIONS

Previous Reference: Minute 36 (2017/18)

Members are reminded that this Committee at its meeting held on 9 November 2017 considered objections received to the advertised Traffic Regulation Order for Norman Lane, Bradford proposed in association with the provision of a pedestrian refuge island. It was resolved that the item be deferred for further consideration through a working group comprising of officers, ward members and key local interested parties.

The Strategic Director, Place will submit **Document "AB"** which reports on the outcome of the working group meeting held on 8 January 2018.

Recommended-

(1) That the objections be upheld and the proposed pedestrian refuge island and associated Traffic Regulation Order be abandoned.





- (2) That the proposed improvements to the zebra crossing on Norman Lane near Wayside Crescent be implemented.
- (3) That the objectors be informed accordingly.

(Environment and Waste Management Overview and Scrutiny Committee)

(Andrew Smith – 01274 434674)

6. HASTINGS STREET, BRADFORD - REQUEST FOR A DISABLED PERSONS PARKING PLACE (EXCEPTION TO POLICY)

The Strategic Director, Place will submit **Document "AC"** which considers an application for a Disabled Persons Parking Place on Hastings Street, Bradford where the applicant does not meet all the policy criteria.

Recommended-

- (1) That the Bradford East Area Committee determines whether or not to allow an exception to the Disabled Persons Parking Places policy for an application for 17 Hastings Street, Bradford.
- (2) That the applicant be informed accordingly.

(Environment and Waste Management Overview and Scrutiny Committee)

(Andrew Smith – 01274 434674)

7. HIGHWAY MAINTENANCE NON-CLASSIFIED ROADS AND 13 - 20 SURFACE DRESSING ALLOCATION FOR BRADFORD EAST - 2018/19

The Strategic Director, Place will submit **Document "AD"** which provides information on Capital Highway Maintenance funding and makes recommendations on the allocation for Non-Classified road resurfacing schemes and Surface Dressing sites for 2018/19.





7 - 12

Recommended-

That the proposed programme of works for 2018/19 as shown in Appendix 1 and 2 of Document "AD" be approved.

(Environment and Waste Management Overview and Scrutiny Committee)

(Andrew Whelan - 01274 434409)

8. CHILDREN'S SERVICES WORK IN BRADFORD EAST

21 - 28

The Strategic Director, Children's Services will submit **Document** "**AE**" which provides a summary of the volume of work undertaken locally relating to children, young people and families. It addresses education attainment and attendance, poverty levels, information about looked after children and other key issues.

Recommended-

That the report (Document "AE") be received for information.

(Children's Services and Health and Social Care Overview and Scrutiny Committee)

(Michael Jameson – 01274 431266)

9. POVERTY IN BRADFORD EAST

29 - 54

Previous Reference: Minute 50 (2016/17)

The Strategic Director, Place will submit **Document "AF"** which provides an overview of poverty-deprivation related statistics in Bradford East and a summary of key interventions led by the Council and partners to support vulnerable people.

Recommended -

That the issues outlined in the report (Document "AF") be noted and the Committee makes observations and comments identifying gaps or areas of improvement.

(Corporate Overview and Scrutiny Committee)

(Helen Johnston – 01274 434401) (Catriona Colborn – 01274 434691)





In accordance with Paragraph 38.5 of the Constitution the following item was considered as an urgent item as the underspend in Community Buildings Grants for 2017- 2019 must be allocated by the Committee before 31 March 2018.

10. ALLOCATION OF UNDERSPEND OF COMMUNITY BUILDINGS GRANTS FOR 2017-2019

The Strategic Director, Place will submit **Document "AG"** which outlines the recommendations of the Bradford East Area Committee Grants Advisory Group for the allocation of underspend of Community Buildings Grants for 2017-2019.

Recommended-

That the allocation of the Community Buildings Funding outlined by the Grants Advisory Group detailed in paragraph 3.2 and 3.3 of Document "AG" be approved.

(Corporate Overview and Scrutiny Committee)

(Daren Parr – 01274 431066)

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER







Report of the Strategic Director Place to the meeting of Bradford East Area Committee to be held on 15 March 2018.

AB

Subject:

NORMAN LANE, BRADFORD, TRAFFIC REGULATION ORDER - OBJECTIONS

Summary statement:

This report considers objections received to a recently advertised Traffic Regulation Order for Norman Lane, Bradford proposed in association with the provision of a pedestrian refuge island.

Wards:

4 Bolton and Undercliffe 10 Eccleshill

Steve Hartley Strategic Director Place Portfolio:

Regeneration, Planning and Transport

Report Contact: Andrew Smith

Overview & Scrutiny Area:

Principal Engineer Phone: (01274) 434674

Environment and Waste Management

E-mail: andrew.smith@bradford.gov.uk

1.0 SUMMARY

1.1 This report considers objections received to a recently advertised Traffic Regulation Order for Norman Lane, Bradford proposed in association with the provision of a pedestrian refuge island.

2.0 BACKGROUND

- 2.1 At its meeting of 11 July 2017 this Area Committee approved as part of its Safer Roads Schemes Programme the provision of a pedestrian refuge island on Norman Lane near to St Francis Church and improvements to the existing zebra crossing near Wayside Crescent. In association with the proposed refuge island a Traffic Regulation Order for No Waiting at Any Time restrictions on a part length of the north side of Norman Lane is proposed to ensure the safe through passage of traffic and to protect sight lines for drivers and pedestrians crossing the road. There are existing waiting restrictions on the south side of Norman Lane at this location.
- 2.2 The location of the proposed refuge island and extent of the proposed waiting restrictions is shown on drawing No. HS/TRSS/103761/CON-1A attached as Appendix 1 to this report.
- 2.3 The Traffic Regulation Order was advertised between 29 September and 20 October 2017. At the same time consultation letters and plans were delivered to residents and businesses affected by the proposals. This resulted in four objections and one representation regarding the proposals.
- 2.4 The representations were considered at the meeting of the Bradford East Area Committee on 9 November 2017 where it was resolved:
 - That the item be deferred for further consideration through a working group comprising of officers, ward members and key local interested parties.
- 2.5 A working group meeting was held on 8 January 2018 at St Francis Church, Norman Lane. The meeting was attended by Highways officers, elected members from Bolton & Undercliffe and Eccleshill wards, local business representatives and the parish priest. At the meeting it was concluded that:
 - i. The proposed zebra crossing improvements should be carried out.
 - ii. The proposed pedestrian island and associated yellow lines should be abandoned.
 - iii. The potential to relocate the existing crossing point on Norman Lane at the Five Lane Ends roundabout should be explored.
- 2.6 Point iii in paragraph 2.5 was subsequently investigated by officers and it was further concluded, in consultation with ward members, that the minimal achievable modification would not represent value for money.

3.0 OTHER CONSIDERATIONS

3.1 Local ward members and the emergency services have been consulted on the proposals.

4.0 FINANCIAL AND RESOURCE APPRAISAL

4.1 The allocated budget (Safer Roads) for the original scheme is £20,000. If a reduced scheme is implemented, any residual funding would be considered for re-allocation when the next Safer Roads programme report is presented to the Area Committee.

5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 Implementation of the original proposals would impact on funeral services at St Francis church.

6.0 LEGAL APPRAISAL

6.1 The options contained in this report are within the Councils powers as Highway Authority and Traffic Regulation Authority.

7.0 OTHER IMPLICATIONS

7.1 **EQUALITY & DIVERSITY**

Due regard has been given to Section 149 of the Equality Act 2010 when determining the proposals in this report.

7.2 SUSTAINABILITY IMPLICATIONS

There are no sustainability implications arising from this report.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gasses arising from this report.

7.4 COMMUNITY SAFETY IMPLICATIONS

The proposed modifications to the zebra crossing on Norman Lane would be beneficial in terms of road safety.

7.5 HUMAN RIGHTS ACT

None

7.6 TRADE UNION

None

7.7 WARD IMPLICATIONS

Ward Members have been consulted and the proposals.

7.8 AREA COMMITTEE WARD PLAN IMPLICATIONS

None

8.0 NOT FOR PUBLICATION DOCUMENTS

8.1 None

9.0 OPTIONS

- 9.1 That the objections be upheld and the proposed pedestrian refuge island and associated Traffic Regulation Order be abandoned.
- 9.2 That the objections be overruled and the proposal be implemented as advertised.
- 9.3 Councillors may propose an alternative course of action from that recommended on which they will receive appropriate officer advice.

10.0 RECOMMENDATIONS

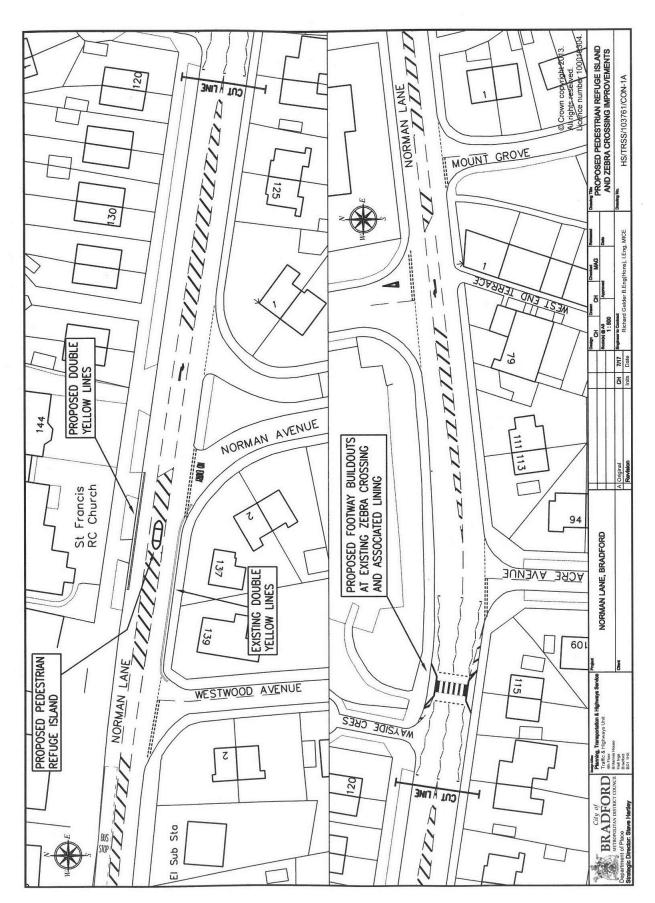
- 10.1 That the objections be upheld and the proposed pedestrian refuge island and associated Traffic Regulation Order be abandoned.
- 10.2 That the proposed improvements to the zebra crossing on Norman Lane near Wayside Crescent be implemented.
- 10.3 That the objectors be informed accordingly.

11.0 APPENDICES

11.1 Appendix 1 – Drawing No. HS/TRSS/103761/CON-1A.

12.0 BACKGROUND DOCUMENTS

12.1 City of Bradford Metropolitan District Council File Ref: HS/TRSS/103761.







Report of the Strategic Director, Place to the meeting of Bradford East Area Committee to be held on 15 March 2018.

AC

Subject:

HASTINGS STREET, BRADFORD - REQUEST FOR A DISABLED PERSONS PARKING PLACE (EXCEPTION TO POLICY)

Summary statement:

This report considers an application for a Disabled Persons Parking Place where the applicant does not meet all the Policy criteria.

Ward: Little Horton

Steve Hartley Strategic Director Place

Report Contact: Andrew Smith

Principal Engineer Phone: (01274) 434674

E-mail: andrew.smith@bradford.gov.uk

Portfolio:

Regeneration, Planning and Transport

Overview & Scrutiny Area:

Environment and Waste Management





1.0 SUMMARY

1.1 This report considers an application for a Disabled Persons Parking Place where the applicant does not meet all the Policy criteria.

2.0 BACKGROUND

- 2.1 The Council has received an application for a Disabled Persons Parking Place from the occupant of 17 Hastings Street. The resident who lives here is registered disabled, receives PIP at the higher rate and holds a current Disabled Person's Blue Badge. There is no off-street parking at this address.
- 2.2 The criteria for eligibility for a Disabled Persons Parking Place require that the applicant:
 - i. holds a Disabled Person's Blue Badge,
 - ii. has a vehicle registered at their place of residence,
 - iii. does not have accessible off-street parking e.g. hard standing or garage, and
 - iv. receives either:
 - a) the Higher Rate Mobility component of Disability Living Allowance, or
 - b) the Higher Rate of Attendance Allowance
 - c) the Mobility component of a Personal Independence Payment (PIP)
- 2.3 The applicant meets 3 of the 4 criteria listed in para. 2.2, but does not currently have a vehicle registered at the address and is currently being visited by care workers and family members in their vehicles for ongoing support.
- 2.4 A plan showing the indicative location of a Disabled Persons Parking Place outside 17 Hastings Street is attached as Appendix 1.

3.0 OTHER CONSIDERATIONS

- 3.1 The applicant has ongoing medical conditions preventing her from being able to support herself independently and relies on the help of family and the community health nurses within the district. The Council has received supporting documentation from Bradford District Care detailing the applicant's on-going medical conditions including difficulty in walking and lung cancer with the ongoing need for extensive support from NHS nurse visits and family members at this time.
- 3.2 As part of the Disabled Persons Parking Place application investigation process, officers undertake consultations with adjacent neighbours to determine if there are any objections to the proposal. This consultation is usually undertaken as a second stage, following successful verification of the criteria being met. In this instance, however, the consultation has already been undertaken (to avoid a scenario whereby the Area Committee approves the exception to the policy but the application then meets with objections from neighbours, thus requiring a further report to the Area Committee). There were no objections from neighbouring properties.





4.0 FINANCIAL AND RESOURCE APPRAISAL

4.1 A budget of £8,000 for the provision of Disabled Persons Parking Places across the Bradford East constituency has been approved as part of the 2017/18 Safer Roads schemes programme. If approved, this parking place would be implemented as part of the overall programme of Disabled Persons Parking Places in Bradford East.

5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 There are no significant risks arising out of the implementation of the proposed recommendations.

6.0 LEGAL APPRAISAL

6.1 The options contained in this report are within the Councils powers as Highway Authority and Traffic Regulation Authority.

7.0 OTHER IMPLICATIONS

7.1 **EQUALITY & DIVERSITY**

Due regard has been given to Section 149 of the Equality Act when determining the proposals in this report.

7.2 SUSTAINABILITY IMPLICATIONS

There are no sustainability implications arising from this report.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gasses arising from this report.

7.4 COMMUNITY SAFETY IMPLICATIONS

None.

7.5 **HUMAN RIGHTS ACT**

None

7.6 TRADE UNION

None





7.7 WARD IMPLICATIONS

None

7.8 AREA COMMITTEE WARD PLAN IMPLICATIONS

7.8.1 None

8.0 NOT FOR PUBLICATION DOCUMENTS

8.1 None

9.0 OPTIONS

- 9.1 That the Bradford East Area Committee approves an application for the installation of a Disabled Persons Parking Place at 17 Hastings Street as an exception to the policy.
- 9.2 That the Bradford East Area Committee refuses an application for the installation of a Disabled Persons Parking Place at 17 Hastings Street in accordance with the policy.

10.0 RECOMMENDATIONS

- 10.1 That the Bradford East Area Committee determines whether or not to allow an exception to the Disabled Persons Parking Places policy for an application for 17 Hastings Street, Bradford.
- 10.2 That the applicant be informed accordingly.

11.0 APPENDICES

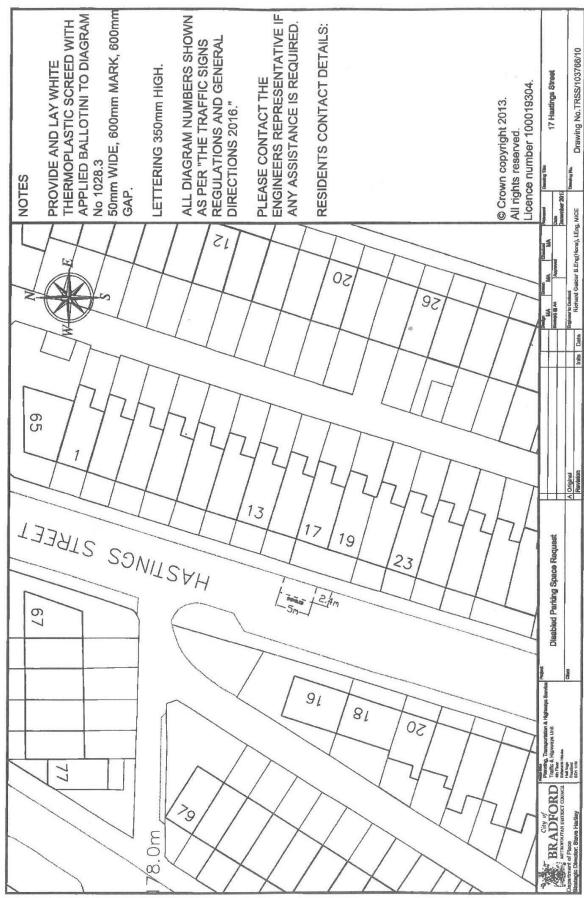
11.1 Appendix A – Location Plan

12.0 BACKGROUND DOCUMENTS

12.1 City of Bradford Metropolitan District Council File Ref:HS/TRSS/103766















Report of the Strategic Director, Place to the meeting of Bradford East Area Committee to be held on 15th March 2018.

AD

Subject:

HIGHWAY MAINTENANCE NON-CLASSIFIED ROADS AND SURFACE DRESSING ALLOCATION FOR BRADFORD EAST - 2018/19

Summary statement:

This report provides information on Capital Highway Maintenance funding and makes recommendations on the allocation for Non-Classified road resurfacing schemes and Surface Dressing sites for 2018/19.

Steve Hartley Strategic Director Place

Report Contact: Andrew Whelan Principal Engineer Highway

Maintenance

Phone: (01274) 434409

E-mail: andrew.whelan@bradford.gov.uk

Portfolio:

Regeneration, Planning & Transport

Overview & Scrutiny Area:

Environment and Waste Management

1.0. SUMMARY

1.1. This report details the allocation of the capital highway maintenance budget to the Non-Classified road network and Surface Dressing sites for 2018/19 in Bradford East.

2.0. BACKGROUND

- 2.1. The capital highway maintenance element of the Local Transport Plan for all classification of road for Bradford in 2018/19 is £4,951,000.
- 2.2. It is essential that local highway maintenance continues to be prioritised, reflecting the economic and social importance to communities and the need to safeguard the largest single local public asset. As such the allocation is to be prioritised on those roads in most need of maintenance.
- 2.3. The varying types and classifications of roads are routinely monitored by standardised survey equipment. The sites chosen for inclusion are those that have been shown to be in the most need of repair on the most recent survey. This is supplemented by those roads that are known to have suffered increased deterioration due to the ageing process and recent winter weather.
- 2.4. An initial recommended selection of Non-Classified and Surface Dressing sites is included in Appendices 1 and 2 (respectively) attached.
- 2.5. The list of Non-Classified resurfacing sites (Appendix 1) shows an initially recommended priority programme, based on overall condition to the value of £250,000. This is anticipated to be the budget available for Bradford East. A reserve list is also presented within Appendix 1. Members may seek to substitute schemes from the recommended programme for those on the reserve list as is deemed necessary to meet local highway maintenance concerns. Also, if it transpires that it is not feasible to progress any of the originally selected schemes, these will be substituted with alternatives from the reserve lists.
- 2.6. The suggested programme of Surface Dressing sites, totalling 84,540m2 (approx. £270,528) is attached as Appendix 2.
- 2.7. In order that programme delivery can be achieved within the appropriate financial year it is imperative that the committee approves a works programme at this stage.

3.0. OTHER CONSIDERATIONS

3.1. None.

4.0. FINANCIAL & RESOURCE APPRAISAL

- 4.1. The total value of schemes on the Appendix 1 list exceeds the likely allocated spend on Non-Classified roads for this financial year. This is in the region of £1.25 million for the whole of the Bradford Metropolitan District, which would equate to around £250,000 for Bradford East.
- 4.2. Indicative funding has been identified for each scheme but the actual cost will be determined through the scheme development process. The identification of a reserve list of works is necessary in order to offset schemes that inevitably will be delayed as a consequence of unforeseen circumstances such as work by statutory bodies and conflicts with other major schemes etc. There may also need to be further adjustment to the programme following the more detailed costing process. Any sites that are deferred for whatever reason will roll over to the following years list.
- 4.3. The total value of the schemes identified in Appendix 2 does not exceed the capital allocation for Surface Dressing, consequently it is the intention that work will be completed on all of those sites listed, however it is possible that some of the schemes may need to be deferred, again likely due to conflicts with works by other bodies, statutory undertakers etc. Any schemes that are deferred for whatever reason will roll over to the following years programme.

5.0. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1. A failure to prioritise highway maintenance schemes based upon condition and safety survey data will result in an increased requirement for reactive maintenance and lead to a reduction in road safety conditions and an associated increase in successful insurance claims against the Council.

6.0. LEGAL APPRAISAL

6.1. There are no specific issues arising from this report. The course of action proposed is in general accordance with the Councils power as Highway Authority.

7.0. OTHER IMPLICATIONS

7.1. EQUALITY & DIVERSITY

The prioritisation process has been undertaken, and recommended schemes programmes determined, with due regard to Section 149 of the Equality Act 2010.

7.2. SUSTAINABILITY IMPLICATIONS

None.

7.3. GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhops gases arising from this report.

7.4. COMMUNITY SAFETY IMPLICATIONS

Effective maintenance of the highway network is essential to ensure the safe passage of pedestrians and road users alike.

7.5. HUMAN RIGHTS ACT

None.

7.6. TRADE UNION

None.

7.7. WARD IMPLICATIONS

The suggested programmes have been determined on the basis of condition surveys, hence the proposed level of funding may differ from ward to ward for the programme year. However it is considered that, over a number of years, monies expended on maintenance works within each Area Committee will even out (proportionate to the length, nature and condition of highways).

7.8. AREA COMMITTEE ACTION PLAN IMPLICATIONS

The development and implementation of schemes included in this report support priorities within the Bradford South Area Committee Ward Plans.

8.0. NOT FOR PUBLICATION DOCUMENTS

8.1. None.

9.0. OPTIONS

- 9.1. That the Bradford East Area Committee adopts the recommended schemes detailed in Appendix 1 and 2.
- 9.2. That the Bradford East Area Committee adopts the recommended schemes detailed in Appendix 1 and 2, with any substitutions (to a similar value) from the reserve list in Appendix 1.

10.0. RECOMMENDATIONS

10.1. That the proposed programme of works for 2018/19 as shown in Appendix 1 and 2 be approved.

11.0. APPENDICES

- 11.1 Appendix 1 Highway Maintenance Proposed Capital Programme for Non–PRN (Non-classified roads) 2018/19.
- 11.2 Appendix 2 Proposed Programme for Surface Dressing 2018/19.

12.0. BACKGROUND DOCUMENTS

12.1. None.

Appendix 1 - Highway Maintenance Proposed Capital Programme for Non-PRN (Non-classified roads) 2018/19

| Highway Maintenance Programme 2018/2019 - Non PRN (Non Classified Roads) Bradford East | | | | | | | |
|--|---------------------------------|--|------------------|--------|----------|--|--|
| Road Name | Ward | From | То | Length | Budget | | |
| Priority Sites | | | | | | | |
| Valley Road | Bolton & Undercliffe | Inkersley Road (Tesco) | Queens Road | 760 | £55,000 | | |
| Kings Road, Wrose | Bolton & Undercliffe | Swain House Road | Wrose Road | 420 | £61,000 | | |
| New Lane, Tyersal | Bowling & Barkerend | New Development | Bridge | 150 | £15,000 | | |
| Murgatroyd Street, West Bowling | Little Horton | Full Length | | 80 | £7,000 | | |
| Redcar Road, Eccleshill | Eccleshill | Full Length | (M) | 500 | £19,000 | | |
| Old Park Road, Idle | Idle & Thackley | Full Length | (M) | 580 | £19,000 | | |
| Ruswarp Crescent, Eccleshill | Eccleshill | Full Length | (M) | 120 | £7,000 | | |
| Cavendish Road, Eccleshill | Eccleshill | Full Length | (M) | 210 | £8,000 | | |
| Riccall Nook, Eccleshill | Eccleshill | Full Length | (M) | 60 | £2,000 | | |
| Pollard Lane, Undercliffe | Bowling & Barkerend | Full Length | | 510 | £57,000 | | |
| 0 | | | | | £250,000 | | |
| Reserve Sites | | | | | | | |
| Fenby Avenue, Dudley Hill | Bowling & Barkerend | Sticker Lane | No. 89 | 80 | £8,994 | | |
| Nelson Street, Bradford | Little Horton | Croft Street | Mill Lane | 380 | £51,060 | | |
| Hubert Street, Bradford Moor | Bradford Moor | Full Length | | 140 | £10,814 | | |
| Upper Castle Street, West Bowling | Bowling & Barkerend | Ripley Street | Parma Street (M) | 240 | £24,000 | | |
| Randolph Street, Thornbury | Bradford Moor | Full Length | | 120 | £15,000 | | |
| Neville Road, East Bowling | Bowling & Barkerend | Wakefield Road | Past Cromptons | 320 | £45,603 | | |
| Back Horton Park Avenue | Little Horton | R/O Canterbury Ave, s/o 12/14 Louis Ave (M) | | 90 | £9,000 | | |
| Back Amberley Street West | Bradford Moor | Rear of No 79 | Rear of No 159 | 160 | £9,000 | | |
| Bradford Road, Idle | Idle & Thackley / Eccleshill | Spring St | Thorp Garth | 460 | £87,500 | | |
| Brassey Road, East Bowling | Bowling & Barkerend | Full Length | | 120 | £14,000 | | |
| Buck Street, Bradford | Bowling & Barkerend | Hammerton Street | Dryden St (M) | 130 | £16,000 | | |
| Florence Street, Laisterdyke | Bradford Moor | Full Length | , , | 325 | £90,000 | | |
| Gibson Street, Bradford Moor | Bradford Moor | Laurel Street | Sewell Road | 290 | £25,000 | | |

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| Laurel Street, Laisterdyke | Bradford Moor | Full Length | 160 | £30,000 |
|-----------------------------------|---------------------|--------------------------------|-----|----------|
| | | Section approaching Southfield | | |
| Little Horton Lane, Little Horton | Little Horton | Lane junction | 100 | £15,000 |
| Little Horton Lane Access Road | Little Horton | S/O 386 Little Horton Lane (M) | 60 | £3,000 |
| Mary Street off Bowling Back Ln | Bowling & Barkerend | Full Length | 60 | £7,500 |
| | _ | - | | £461,471 |

Appendix 2 – Proposed Programme for Surface Dressing 2018/19

| Site | Ward | Area | From | То | Post Code |
|------------------------|------------------------|------|------------------------|------------------------------|-----------|
| Chapel Street | Eccleshill | 1866 | Full length | | BD2 2DA |
| Dudley Hill Road | Bolton and Undercliffe | 1866 | Wellington St | Harrogate Rd | BD2 3AE |
| Selkirk Street | Bolton and Undercliffe | 204 | Full length | | BD2 3DF |
| Pullan Drive | Eccleshill | 1647 | Full length | | BD2 3RW |
| Peel Park Drive | Bolton and Undercliffe | 1150 | Full length | | BD2 4PS |
| Oxford Road | Bolton and Undercliffe | 1510 | Idle Road | Gable end 17 Regency View | BD2 4PY |
| Park Crescent | Bolton and Undercliffe | 795 | Full length | | BD3 0JZ |
| Ayton Close | Bowling and Barkerend | 636 | Full Length | | BD3 0RG |
| Ribbleton Grove | Bowling and Barkerend | 1103 | Full Length | | BD3 0RH |
| Chelmsford Terace | Bradford Moor | 681 | Full Length | | BD3 8AG |
| Carrington Street | Bradford Moor | 836 | Lapage St | point closure | BD3 8AJ |
| Lapage Street | Bradford Moor | 3609 | Full Length | | BD3 8EJ |
| U lew Lane | Bradford Moor | 1769 | House no 90 | Dick Lane | BD3 8NP |
| Brookfield Road | Bowling and Barkerend | 2916 | Full Length | | BD3 0RW |
| D Chapel Street | Little Horton | 244 | Full Length | | BD5 0JQ |
| ₽ ark Lane | Little Horton | 3979 | Pakington St | Little Horton Ln | BD5 0JQ |
| Holme Top Lane | Little Horton | 1255 | Full Length | | BD5 0JT |
| Moravian Place | Little Horton | 317 | Full Length | | BD5 0JU |
| Holme Street | Little Horton | 1707 | Full Length | | BD5 0JY |
| Hampden Street | Little Horton | 925 | Full Length | | BD5 0JZ |
| Hampden Place | Little Horton | 896 | Full Length | | BD5 0LB |
| Parkinson Street | Little Horton | 516 | Full Length | | BD5 0LJ |
| Newall Street | Little Horton | 1148 | Full Length | | BD5 7LW |
| Newforth Grove | Little Horton | 478 | Full Length | | BD5 9DY |
| Dorset Street | Little Horton | 3618 | Full Length | Both sections | BD5 9QP |
| Stowell Mill Street | Little Horton | 281 | Full Length | | BD5 OLH |
| Ranelagh Avenue | Eccleshill | 2329 | Roundwood Ave | Approx 91 | BD10 0HZ |
| Roundwood Avenue | Eccleshill | 3348 | Damon Ave | No2 | BD10 0LL |
| Jowett Park Crescent | Idle and Thackley | 1180 | Full length | | BD10 0SX |
| Bank | Eccleshill | 2507 | Bridgegate Way | Harrogate Rd | BD10 8BN |
| Dorian Close | Eccleshill | 345 | Full length | | BD10 8BQ |
| Castlegate Drive | Eccleshill | 995 | Full length | | BD10 8BW |
| Westfield Lane | Idle and Thackley | 2828 | Near Meadowcroft Close | All Alone | BD10 8UQ |

| The Green / Albion Road | Idle and Thackley | 2029 | Full length / from The Green | to Howgate, j/o Thorpe Garth | BD10 9PY |
|-------------------------|------------------------|------|------------------------------|---------------------------------|----------|
| Ballantyne Road | Idle and Thackley | 1007 | Full length | | BD10 OSU |
| Haslam Close | Bowling and Barkerend | 595 | Full Length | | BD3 0RJ |
| Prospect Street | Bowling and Barkerend | 1911 | Full length | | BD4 7AH |
| C513 Victoria Road | Eccleshill | 3685 | Harrogate Road | Westgate | BD2 2BL |
| A647 Dick Lane | Bradford Moor | 4108 | Approx Barberry Ave | New Lane | BD4 8NH |
| Lindley Road | Little Horton | 1723 | Full Length | | BD5 7PD |
| Randsdale Drive | Little Horton | 411 | Full Length | | BD5 7NT |
| Gordon Street | Bowling and Barkerend | 589 | Caledonia St | 1/2 way round | BD5 |
| Santa Monica Road | Idle and Thackley | 1733 | Full length | | BD10 8QX |
| Thorp Garth | Idle and Thackley | 1959 | Cavendish Road | Albion Road | BD10 9LD |
| Leeds Road | Eccleshill | 1831 | No 51 | Harrogate Road | BD2 3BA |
| A6037 Kings Road | Bolton and Undercliffe | 4145 | Queens Road | Canal Road | BD2 1EY |
| Trenam Park Drive | Idle and Thackley | 918 | Full length | | BD10 0SY |
| Bowling Back Lane | Bowling and Barkerend | 8411 | Wakefield Rd (3 Sections) | Sticker Lane | BD4 8SY |



Report of the Strategic Director to the meeting of Bradford East Area Committee to be held on Thursday 15th March 2018

AE

Subject:

Children's Services work in Bradford East

Summary statement:

This report provides a summary of the volume of work undertaken locally relating to children, young people and families. It addresses education attainment and attendance, poverty levels, information about looked after children and other key issues.

Michael Jameson Strategic Director – Children's Services

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Portfolio:

Education, Employment & Skills Health & Social Care

Overview & Scrutiny Area:

Children's Services Health & Social Care





1. SUMMARY

- 1.1 The 0 17 year old population of the Bradford East Area is **36352**, which constitutes some **26%** of the child population of the district as a whole. These figures can be used to put into context the information which follows.
- 1.2 This report provides a summary of the volume of work undertaken locally relating to children, young people and families. It will address education attainment and attendance, poverty levels, information about looked after children and other key issues.
- 1.3 This report is the first of what is intended to be an annual overview of the work of children's services and its outcomes across each of the 5 Areas of the district.
- 1.4 Feedback and comments from committee members are welcomed. We would hope to ensure, going forward, that the issues and outcomes reported are of relevance to each area and are presented in a usable format.

2. BACKGROUND

2.1 <u>Bradford East Education context</u>

2.1.1 In total there are some 50 settings in the Bradford East area which provide either pre-school input or education to children and young people of compulsory school age.

Overall, Bradford East has **72**% of its educational settings under local authority control compared with **59**% for the district as a whole.

The local authority is responsible for:

- The single Nursery School in the area
- 28 of the 36 Primary Schools.
- 2 of the 7 Secondary Schools.
- Both of the of the 2 Special Schools.
- All 3 PRU's (Pupil Referral Units)
- ... These are detailed in the Appendix.

Overall, **76%** of Bradford East schools were rated "Good" or better at their last Ofsted inspection, which is higher than the district average of **68.5%**.

There are 25797 children on school rolls in Bradford East. This figure has risen **40%** over a 9 year period compared to a **1.7%** rise for the rest of the district over the same period.

In the past 12 months, some **3089** children and young people have taken up or left school places in the middle of the term. (a net increase of **485** pupils over the year)





This represents about **29%** of the mid-term churn across the district. As Bradford East has **24%** of the districts educational settings, this suggests a quite variable school population.

2.1.2 Bradford East Education Outcomes

- <u>Early Years Foundation Stage (EYFS)</u>: **66%** of children are achieving a good level of development (a **20%** improvement over 5 years) However, this figure is below the **69%** average for the district as a whole, and the national average of **70.7%**
- <u>Primary: Key Stage 2:</u> **54%** of pupils achieve the expected standard in reading, writing and mathematics (Up **10%** since 2016) However, this figure is below the **58%** average for the district as a whole but below the national average of **61%**
- <u>Secondary: Key Stage 4</u>: At The average GCSE "Attainment 8" score per pupil is **42%** (Which is down **4%** since 2016) This is still slightly below the **42.5%** average for the district as a whole and below the national average of **46.3%**
- <u>Secondary: Key Stage 4</u>: At **0.11**, The average GCSE "Progress 8" score per pupil has improved in Bradford East since 2016. This has contributed to the fact that we are, as a district one of the most improved local authorities for this attainment measure. The national picture across all state funded schools varies from **-0.17** to **0.00**.
- <u>Post 16: Key Stage 5</u>: Attainment data is not collected at pupil level, but at school level, "**C-**", is the average grade achieved by pupils at Bradford East Schools which is broadly in line with the average for the rest of the district, and just below national average which varies from "B" to "D" across all schools and colleges.
- 3.6% of Bradford East young people aged 16 / 17 are not in Education,
 Employment, or Training (NEET). This is a relatively positive figure compared to the
 7.9% average nationally. However, within the Bradford district, Bradford East young people make up 32% of the total NEET figure for this age group.

2.3 Poverty levels:

32% of children in the Bradford East Area are living in low income families. However, this situation varies across the wards from **40.6**% in Little Horton (Highest Ward in the district) to **10.4**% in Idle and Thackley (7th from lowest Ward in the district)

52.1% of working age people in Bradford East are in employment. This figure varies from **69%** in Idle and Thackley (Highest Ward in the district) to **37%** in Bradford Moor (3rd from lowest Ward in the district)







2.4 CSE numbers

Statistics have been excluded from this report as a full report on CSE in Bradford East is to be presented at this meeting.

2.5 Early Help

Prevention and Early Help services in the district are the subject of a wide ranging review and public consultation. There is no data yet available for the number of children / young people and families who are in receipt of a Targeted Early Help intervention. This will become available as we fully implement the restructured service and begin to fully utilise the "Early Help" module of the Liquidlogic Childrens System (LCS).

Manjit Cheema, Targeted Early Help Manager for Bradford East has been invited to attend the meeting and present an overview of work in this area.

Bradford's "Families First" initiative is or has been involved with some 628 families in Bradford East, some 25% of the district total. 307 families are currently being supported in this way which makes up 26% of the district total.

2.6 Missing and attendance

204 children in the Bradford East area had an episode of missing from home during 2017. This figure varies across the area from 49 in Little Horton ward to only 14 in Idle & Thackley ward.

There are 283 children known to be missing from education (CME) in Bradford East, comprising 30% of the district total. The definition of "Missing Education" covers a number of different circumstances:

- ...Across the district:
- About 56% of these children are resident in Bradford but not on a school roll.
- About 36.5% have been taken off a school roll and have yet to appear on the roll of another school.
- 7% have been removed from a school roll due to "Extended Leave"

School attendance in Bradford East is currently @ 93% over the past year which compared to the district average of 94%. Some 2.7% of sessions were missed due to unauthorised absence, compared to a district average of 2.1%

2.7 Numbers of LAC/CIN/CP and number of referrals and assessment

Abu Siddique, Childrens Social Work Service Manager, has been invited to attend the meeting and present an overview of work in this area.

During 2017, Childrens Social Care in Bradford East received:







10904 "Contacts"(26% of the district total)1832 of which potentially required a service.(28% of the district total)2976 "Need Assessments"(27% of the district total)914 "Section 47 Assessments" –(27% of the district total)Child potentially at risk of harm(27% of the district total)

And there were:

303 children with a "Child in Need Plan"
156 with a "Child Protection Plan"
248 children "Looked after" by the local authority
(25% of the district total)
(25% of the district total)

3. OTHER CONSIDERATIONS

3.1 It is intended to present this report on an annual basis at or around Easter. This will ensure that finalised education attainment results are available

4. FINANCIAL & RESOURCE APPRAISAL

4.1 Not applicable.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 Not applicable.

6. LEGAL APPRAISAL

- 6.1 The Local Authority has statutory duties to ensure that efficient education is available to meet the needs of the population of the area; ensure that its education functions are exercised with a view to promoting high standards ensuring fair access to opportunity for education and learning, and promote the fulfilment of learning potential; and secure that the provision of sufficient schools for providing primary and secondary education are available for its area.
- 6.2 Where a school is failing to provide adequate education it can be eligible for intervention by the Local Authority or the Secretary of State under the Education and Inspections Act 2006. A "coasting school" will be eligible for intervention when the new section 60B of the Education and Inspections Act 2006 comes into force. The term "coasting school" will be defined in future regulations. Local Authorities must have regard to the Schools Causing Concern statutory guidance. The guidance details the role of Local Authorities in delivering school improvement for maintained schools and academies. It also includes guidance on "coasting schools". If a school satisfies the definition of being a coasting school, the Regional Schools Commissioners will consider what interventions or actions are necessary to bring about sufficient improvement in those schools.

7. OTHER IMPLICATIONS







7.1 EQUALITY & DIVERSITY

7.1.1 Not applicable.

8. NOT FOR PUBLICATION DOCUMENTS

8.1 None.

9. OPTIONS

9.1 Not applicable.

10. RECOMMENDATIONS

10.1 That the report be received for information.

11. APPENDICES

11.1 Schools in the Bradford East Area

12. BACKGROUND DOCUMENTS

12.1 None





Appendix 1: Schools in the Bradford East Area: (M= LA Maintained; A= Academy)

| School Name | School Type Description | Control | Ward |
|--|------------------------------|---------|------------------------|
| All Saints CofE Primary School (Bradford) | Primary | М | Little Horton |
| Bankfoot Primary School | Primary | М | Little Horton |
| Barkerend Academy | Primary | Α | Bowling and Barkerend |
| Blakehill Primary School | Primary | М | Idle and Thackley |
| Bowling Park Primary School | Primary | М | Little Horton |
| Bradford Academy | Through | Α | Bowling and Barkerend |
| Bradford District PRU | Pupil Referral Unit (PRU) | М | Bowling and Barkerend |
| Bradford Forster Academy | Secondary | Α | Bowling and Barkerend |
| Byron Primary School | Primary | М | Bradford Moor |
| Canterbury Nur. & Centre for Children & Families | Nursery | М | Little Horton |
| Carlton Bolling College | Secondary | М | Bowling and Barkerend |
| Cavendish Primary School | Primary | М | Eccleshill |
| Delius Special School | Special | М | Bradford Moor |
| Dixons City Academy | Secondary | Α | Little Horton |
| Dixons Marchbank Primary School | Primary | Α | Bradford Moor |
| Ellar Carr PRU | Pupil Referral Unit (PRU) | М | Idle and Thackley |
| Fagley Primary School | Primary | М | Eccleshill |
| Fearnville Primary School | Primary | М | Bowling and Barkerend |
| Feversham College | Secondary | Α | Bolton and Undercliffe |
| Feversham Primary Academy | Primary | Α | Bradford Moor |
| Greengates Primary School | Primary | М | Idle and Thackley |
| Grove House Primary School | Primary | М | Bolton and Undercliffe |
| Hanson School | Secondary | М | Bolton and Undercliffe |
| Holybrook Primary School | Primary | Α | Eccleshill |
| Horton Park Primary School | Primary | Α | Little Horton |
| Idle CofE Primary School | Primary | М | Idle and Thackley |
| Immanuel College | Secondary | Α | Idle and Thackley |
| Killinghall Primary School | Primary | М | Bradford Moor |
| Laisterdyke Leadership Academy | Secondary | Α | Bradford Moor |
| Lapage Primary School and Nursery | Primary | А | Bradford Moor |
| Lower Fields Primary School | Primary | М | Bowling and Barkerend |
| Marshfield Primary School | Primary | М | Little Horton |
| Newby Primary School | Primary | М | Little Horton |
| Oastlers School | Special | М | Bowling and Barkerend |
| Our Lady and St Brendan's Catholic Primary School | Primary | М | Eccleshill |
| Parkland Primary School | Primary | М | Idle and Thackley |







| Peel Park Primary School | Primary | М | Bolton and Undercliffe |
|--|------------------------------|---|------------------------|
| Poplars Farm Primary School | Primary | М | Bolton and Undercliffe |
| Primary Pupil Referral Unit | Pupil Referral Unit (PRU) | М | Little Horton |
| St Clare's Catholic Primary School | Primary | М | Eccleshill |
| St Francis Catholic Primary School | Primary | М | Bolton and Undercliffe |
| St Luke's CofE Primary School | Primary | М | Eccleshill |
| St Mary's and St Peter's Catholic Primary School | Primary | М | Bradford Moor |
| St Stephen's CofE Primary School | Primary | М | Little Horton |
| Swain House Primary School | Primary | М | Bolton and Undercliffe |
| Thackley Primary School | Primary | М | Idle and Thackley |
| Thornbury Academy | Primary | Α | Bradford Moor |
| Thorpe Primary School | Primary | М | Idle and Thackley |
| Wellington Primary School | Primary | М | Bolton and Undercliffe |
| Westminster Church of England Primary Academy | Primary | А | Bolton and Undercliffe |





Report of the Strategic Director, Place, to the meeting of the Bradford East Area Committee to be held on 15th March 2018

AF

Subject:

Poverty in Bradford East

Summary statement:

The report provides an overview of poverty-deprivation related statistics in Bradford East and a summary of key interventions led by the Council and partners to support vulnerable people.

The report aims to enable members to consider the potential impacts of poverty and any additional actions that could be taken to tackle the issues raised.

Steve Hartley Strategic Director of Place

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Portfolio:

Neighbourhoods & Community Safety

Overview & Scrutiny Area:

Corporate

1. SUMMARY

- 1.1 The report provides an overview of poverty-deprivation related statistics in Bradford East and a summary of key interventions led by the Council and partners to support vulnerable people.
- 1.2 The report aims to enable members to consider the potential impacts of poverty and any additional actions that could be taken to tackle the issues raised.

2. BACKGROUND

2.1 A previous report detailing key poverty statistics and key interventions led by the Council and partners to support vulnerable people was presented to Bradford East Area Committee 12 January 2017. This report provides an update.

Definitions of poverty

- 2.2 Poverty can be defined and measured in various ways, however the most common definitions used by public and voluntary sector organisations include:
 - Absolute Poverty: People living below a certain income threshold or unable to afford certain basic goods and services i.e. the 'minimum income standard'.
 - **Relative Poverty:** People whose financial resources fall below an average income threshold for the economy, i.e. in families with income below 60% of the median.
 - **Persistent Poverty:** People who experience long periods of relative poverty.
 - **Destitution:** People who are unable to afford essentials like food and clothing and have no recourse to any statutory support.
- 2.3 However, a broader appraisal would look at access to all the resources available to an individual or a family and not just income levels. This would include access to decent housing, community amenities and social networks, and assets, i.e. what people own. Somebody who lacks these resources can be said to be in poverty in a wider sense.
- 2.4 The negative impact of poverty on the individuals and families can include:
 - Not having sufficient income to make ends meet, causing severe hardship, stress, anxiety and depression.
 - Having to make difficult decisions between eating, heating the home, clothing the children, paying the bills or paying debts.

- Not having any savings at all so when the need arises to replace something the only option is to borrow on expensive credit terms compounding the financial struggle.
- Living in poor housing conditions, which impact on the health of the whole family and can lead to even higher fuel bills - if they choose to heat the house at all.
- Children feeling isolated, bullied and vulnerable because they cannot enjoy the same activities as their friends at school.
- Children not having the right type of nutrition or enough food to ensure they are healthy which can have an impact on their learning and wellbeing.
- Older people and those suffering from mental health issues feeling isolated.

3. POVERTY IN BRADFORD EAST – KEY STATISTICS

3.1 Appendix A attached to this report includes a detailed breakdown of poverty related statistics for Bradford East and where data is available it also includes comparative statistics at the Bradford District, Yorkshire & Humberside and England level.

3.2 **Key facts include:**

- 3.2.1 The latest Index of Multiple Deprivation, published in 2015, ranks Bradford East as 14th out of 533 constituencies, When the last indices were prepared in 2010, Bradford East was ranked 16th. It is the most deprived parliamentary constituency in the District.
- 3.2.2 The latest national Child Poverty data published for 2015-16, reported a drop in the rate of 6.8% across the District this is still the highest rate in West Yorkshire and the third highest in Yorkshire and the Humber region.

Four of the eight wards with the highest rates of child poverty are in Bradford East - Little Horton (2,370), Bradford Moor (2,235), Bowling and Barkerend (2,220), and Eccleshill (1,575) – these wards also have the highest proportion of their children living in poverty compared to the rest of the district.

9,640 children live in poverty in Bradford East which also has the lowest takeup of free childcare places across the district.

- 3.2.3 Bradford East has higher rates of unemployment than Bradford District, with a higher percentage of people who identify as Asian or Asian British, Black or Black British and Chinese or other ethnic group claiming Job Seekers Allowance than the district average.
- 3.2.4 There is a higher proportion of Universal Credit claimants of all ages in Bradford East than the rest of the District.
- 3.2.5 A higher proportion of young people are Not in Education, Employment or training in Bradford East than the District average.
- 3.2.6 There are fewer people in Bradford East attaining a NVQ Level 4 qualification now than when last reported 17.8% (11,400) compared to 21.9% (14,300). This suggests that people with higher qualification have left the Area.
- 3.2.7 Life expectancy for males and females born in Bradford East is on average 1.5 years and nine months respectively and less than the District average.
- 3.2.8 Infant mortality rates have increased across the district and Bradford East retains the second highest infant mortality rate in the district (6.6 deaths per 1,000 live births compared to the district average of 5.9 deaths per 1,000 live births).
- 3.2.9 Childhood obesity rates are of concern in Bradford East, although not the worst in the District, with all wards reporting rates above 31%.
- 3.2.10 The fuel poverty rate for Bradford East is 3.2% higher than for the District as a whole.
- 3.2.11 30% of households in Bradford East are more likely to find it very difficult to cope on their household income, compared to 28% within the District.

4. ANTI-POVERTY INTERVENTIONS IN BRADFORD EAST

Key programmes and initiatives run across the whole district. It is difficult to assess lower scale interventions taking place at an Area or Ward level.

Actions and interventions that help address poverty in Bradford East are outlined below:

4.1 Financial inclusion and debt management

Re-commissioned welfare advice services offering advice about: welfare benefits, debt, immigration, housing, employment, community care etc. are provided to residents in Bradford East by Family Action in partnership with

other providers across the Area.

Specialist advice to those with complex needs is provided to the district's residents by Equality Together in partnership with other providers across the District.

The Department of Health and Well Being continues to fund Bradford Credit Union to provide affordable credit. Funding is also provided to support the development and implementation of initiatives aimed at financial inclusion.

Incommunities and Citizens' Advice Bureau are provide personal budgetary support for Universal Credit claimants.

To mitigate against the impacts of benefit changes to household with children, the Council prioritises Discretionary Housing awards to these households and at the same time encourages those who are eligible to take up skills or employment training.

4.2 Preparing for the full roll-out of Universal Credit (UC) and full online claims process

A multi-agency group, that includes Council officers and a DWP representative, meet regularly with the aim of ensuring the district is prepared for the full rollout of UC.

The Council with its partners is developing a digital strategy. An aim of the strategy will be to ensure people have online access and also the skills needed to complete, save and submit forms.

4.3 Food Poverty

Food Banks continue to operate in Bradford East. Details of locations of some local food banks and their opening times are available via this link: https://www.trusselltrust.org/get-help/find-a-foodbank/

Details of locations and times where sandwiches, snacks and drinks are provided directly to vulnerable people either at no cost or on a 'pay as you feel' basis are provided by Wellsprings Together at: https://www.cuf.org.uk/Pages/FAQs/Site/wellsprings-together-

https://www.cuf.org.uk/Pages/FAQs/Site/wellsprings-together-bradford/Category/resources-bradford.

Bradford has joined the national Feeding Britain Campaign. Some resource has been allocated to develop the Bradford Feeding Campaign and to undertake research on the use and provision of food banks. The aim of the campaign is to remove food poverty and provide people with access to affordable good food.

4.4 Health

• **Better Start Bradford** – Currently in year 3 of a 10 year £49m programme aimed at improving outcomes for pregnant women, young children and in

particular improve school readiness, and maternal and child health in three wards with high deprivation: Little Horton, Bradford Moor, Bowling and Barkerend. Twelve of the planned projects are up and running with four of these being delivered across the district.

• **Supporting healthy eating** – Work to support people to learn to cook and eat healthy meals continues through the recently developed 'Healthy Bradford' charter. This forms the 'umbrella' under which work will take place to support our populations to eat well; exercise and support better health.

4.5 Housing

The Council has recently appointed a Decent Holmes Corporate Programme Lead who will report directly to the Decent Homes Transformation Board. The Board is responsible for delivering the strategic objectives outlined in the Council Plan 2016-20 around housing and decent homes.

The Board will be responsible for the overseeing, monitoring, overall coordination and delivery of all transformational projects within the Housing Service.

4.6 Education

Bradford Education Opportunity Area

Bradford is one of 12 Opportunity Areas (OAs) - these are considered by central government to be social mobility 'cold spots'- and is receiving £6 million to improve opportunities for young people in the District. A further £5.5 million funding is available for Essential Life Skills activities over two years to enable children and young people aged 5 -18 years old to participate in regular extra-curricular activities.

The OA delivery plan builds on strong partnership work already taking place across the district and will enhance and scale up initiatives such as the Education Covenant, Bradford Pathways and the Industrial Centres of Excellence as these Bradford led initiatives demonstrate the ability to drive improved outcomes. There are four priorities:

- Priority 1 Strengthening school leadership and the quality of teaching
- Priority 2 Improve literacy in Bradford's primary schools particularly for disadvantaged pupils
- Priority 3 Improving access to rewarding careers
- Priority 4 Removing barriers to learning by developing evidence for what really works

Each school, college, special school and pupil referral unit received proposed grant allocations that they could then apply for via an application process outlining their activity. The application deadline was 9 March 2018.

This funding can be used to provide new, or significantly extended extra curricular activities. Schools can deliver the activity themselves or decide to buy in a third party to deliver on their behalf. All awarded grants will be subject to monitoring and evaluation.

The programme will work closely with Better Start Bradford to improve outcomes for children.

4.7 Employability and skills

- 4.71 The Strategic Director, Children's Services presented a report to Bradford East Area Committee on 14 September 2017 that provided an overview and outline of support available for residents:
 - Get Bradford Working programme: A district-wide employment £13.5 million investment programme to provide employment opportunities by removing barriers to employment and creating: jobs, apprenticeship places, a transformational curriculum for 14-19 year olds along with a range of support measures for employers and those furthest from the labour market. To July 2016 706 people in Bradford East had been supported into employment through the programme this is out of the total of 2900 people across the district that the programme supported into employment.
 - **NEETS:** Service provider currently exploring how high rates of NEETS in Eccleshill, when compared to the rest of the District, can be tackled.
- 4.72 A change in policy last year means that Discretionary Housing Payment awards are now linked to eligible applicants taking up skills and employment training opportunities.

5 ISSUES TO CONSIDER

- 5.1 In line with the recommendation made by Council Executive of 16 July 2016, the District Anti-poverty Co-ordination Group (APCG) has produced a draft District strategic approach to tackling poverty 2018-20.
- 5.2 The draft Bradford District Strategic Approach to Tackling Poverty 2018-2020 has been developed with consideration of the Scrutiny Review recommendations and following workshops and consultation with the multiagency Bradford District Anti-poverty Co-ordination Group (APCG).

- 5.3 Drawing on the Joseph Rowntree 5 Point Plan for Solving Poverty, the Approach has five priorities as follows:
 - 1. Boost income and reduce costs
 - 2. Deliver an effective benefits system
 - 3. Improve education standards and raise skills
 - 4. Strengthen families and communities
 - 5. Promote long-term economic growth benefitting everyone
 - 5.4 Whilst much action to address the recommendations within the Scrutiny Poverty Review is taking place across the District, there are additional actions within the strategic approach that aim to bring work together to improve outcomes for people such as the Anti-poverty Co-ordination Group working together and through their own individual organisations to raise awareness around Universal Credit and entitlement to other welfare benefits, promoting membership of Credit Unions.
- 5.5 A further action within the Approach is to involve people with a lived experience of poverty in developing local response to it.
- 5.6 The Approach acknowledges that work is already undertaken across the District to reduce and mitigate the impacts of poverty and that this work will and should continue, for this reason this Approach aims to:
 - Reduce duplication in effort by maintaining a broad overview of strategy, plans and activity across the District
 - Influence and encourage strategic and delivery partnerships, groups and providers to develop and deliver their plans and actions to reflect the five anti-poverty priorities within this approach
 - Concentrate effort where further collaborative partnership working would make an impact
 - Identify gaps or barriers to progress and consider how these can be filled or removed
 - Try out new approaches where gaps or barriers to progress have been identified
 - Collaborate with partners across West Yorkshire, the region, nationally, globally or virtually where this would support delivering on our priorities.
- 5.7 In considering data to evidence impact of interventions, APCG are considering data availability at different levels in the District i.e. ward, constituency and district level. This will enable the Group to consider action where interventions do not appear to be supporting equitable outcomes. It will also allow for identification of good practice or where people have taken positive action themselves.
- 5.8 APCG are keen to use data generated from projects already operating within the District, such as Better Start Bradford, to develop further understanding of poverty issues within the district.

5.9 Once finalised, the Strategic Approach will be a live document, with additional activities being added as need is identified and being removed as issues are addressed.

6 OTHER CONSIDERATIONS

Council Budget Setting decisions may affect interventions to address poverty

7 FINANCIAL & RESOURCE APPRAISAL

N/A

8 RISK MANAGEMENT AND GOVERNANCE ISSUES

N/A

9 LEGAL APPRAISAL

N/A

10 OTHER IMPLICATIONS

10.1 EQUALITY & DIVERSITY

Data and research shows there are some characteristics which make it more likely that a person will be living in poverty. For example, carers, people with disabilities, BME communities, single parents and low wage earners, are more likely to experience poverty.

There will be a need to ensure that these groups have access to interventions and that some interventions are specifically aimed at those people experiencing most disadvantage.

11 NOT FOR PUBLICATION DOCUMENTS

None

12 OPTIONS

12.1 This report is presented for information

13 RECOMMENDATIONS

Recommended -

13.1 Bradford East Area Committee Members note the issues outlined in the report and make observations and comments identifying gaps or areas of improvement.

14 APPENDICES

Appendix A – Poverty in Bradford East – Key Statistics

15 BACKGROUND DOCUMENTS

- 15.1 Corporate Overview and Scrutiny Committee Wednesday, 29th June, 2016 Bradford Poverty Scrutiny Review 2016Bradford Poverty Scrutiny Review 2016
- **15.2** Bradford East Area Committee 17 January 2017 Poverty in Bradford East
- 15.3 Bradford East Area Committee 14 September 2017 Employability and Skills update
- 15.4 Bradford East Area Committee 15 February 2018 Better Start Bradford Programme Update.
- 15.5 Children's Overview and Scrutiny Committee 27 February 2018 Bradford Opportunity Area.
- 15.6 Corporate Overview and Scrutiny Committee 21 February 2018 Draft Bradford District Strategic approach to Tackling Poverty 2018-2020

APPENDIX A

POVERTY IN BRADFORD EAST - KEY STATISTICS

1. Population in Bradford East

Bradford East has a total population of $117,800^{1}$, this roughly equates to 22% of the total Bradford District population – 28% of the population is aged 0-15, 58% of the population is aged 16 – 59 and 14% of the population is aged 60+.

The results of the 2011 Census found that 77% of the people living in Bradford East were born in the UK. 12% were born in Pakistan, 2% were born in Bangladesh 2% were born in India, 3% were born in the EU Accession countries, 1% was born in the earlier EU countries and 3% were born elsewhere.

53% of people living in Bradford East are of white ethnic origin, 30% are Pakistani, 4% are Bangladeshi, 3% are Indian, 3% are of Mixed heritage, 2% are Black and 4% have other ethnic origins.

78% of people over the age of 3 in Bradford East speak English as their main language, 6% speak Urdu, 6% speak Panjabi, 2% speak Bengali, 1% speak Polish, 1% speak Slovak, 1% speak Arabic and 5% speak other languages.

2. Overall deprivation (IMD 2015)

The Index of Multiple Deprivation, published in 2015 ranks Bradford East as 14th out of 533 constituencies, where 1 is the most deprived (Liverpool, Walton) and 533 is the least deprived (North East Hampshire).

Bradford East is the most deprived parliamentary constituency in the District, closely followed by Bradford West which is ranked 16th out of 533 constituencies. Bradford South is ranked 41st, Keighley is ranked 202nd and Shipley is ranked 324th.

When the last indices were prepared in 2010, Bradford East was ranked 16th – so its position has worsened by 2 places in the intervening period.

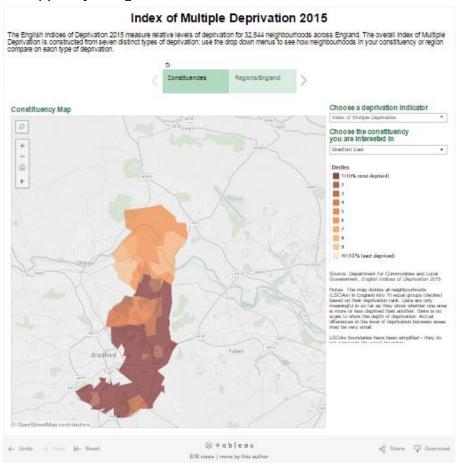
It is possible to use the data to identify pockets of deprivation and areas which are relatively less deprived. Bradford East has 67 Lower level Super Output Areas2 (LSOAs), 57% of which fall within the 10% most deprived in England. The following map shows the Index of Multiple Deprivation for Bradford East with the 10% most deprived LSOAs shown in dark brown and 10% least deprived LSOAs shown in cream. The most deprived areas are generally found in the housing estates in the south and middle of the area, particularly Canterbury, West Bowling, East Bowling, Undercliffe, Bradford Moor, Fagley, Ravenscliffe and Thorpe Edge. The least deprived areas are found in the north, particularly

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¹ ONS 2016 mid-year population estimates, published 26 October 2017

² Lower Level Super Output Area – a geography devised by the Office of National Statistics with a target population of 1,500 and 600 households.

Idle and Apperley Bridge.



The Indices of Deprivation found that 26% of the population in Bradford East experience income deprivation (this includes people who are out of work and those that are in work but have low earnings). 29% of children (aged 0 - 15) and 33% of older people (aged 60 and over) live in income deprived households.

The Indices of Deprivation found that 19% of the working age population in Bradford East experience Employment Deprivation (this includes people who would like to work but are unable to do so due to unemployment, sickness or disability or caring responsibilities).

3. Child Poverty

The most recent national child poverty data for 2015-16 (published February 2018) reported a child poverty rate of 21.8% for Bradford District, compared to 16.6% for England – with 31,580 children and young people aged 0 – 19, living in households with less than 60% of average (median) income. This compares to previous data for 2014 that reported a child poverty rate of 28.6% in the District, compared to 20.1% for England. This reflected a 2.1% increase in the child poverty rate for the District than previously reported.

In 2015-16 the District's child poverty rate was the highest in West Yorkshire and third highest in the Yorkshire and Humber region – Hull had the highest rate, followed by North-East Lincolnshire.

Child poverty relates to family incomes levels that create difficulties in meeting the basic cost of living, and creates serious difficulties in meeting unexpected costs or coping with emergencies.

The proportion of Bradford's children living in poverty has decreased in the last year in which the data is available by 6.8 percentages points. At the same time the figure for England has decreased by 3.5 percentage points.

Debates about living standards, poverty and inequalities in the UK are often hampered by the fact that official data on household incomes are available only with a significant time lag. A report by the Institute for Fiscal Studies projected a national upswing in child poverty rates between 2017-18 and 2021-22 based on the economic models available at the time.

Children are counted in the child poverty statistics (known as the 'Children in Low-Income Families Local Measure') if they are living in families within the UK that are either in receipt of out-of-work benefits or in receipt of tax credits and with a reported income below 60% of national average income.

Child poverty is highly concentrated in the inner-city and urban wards of the District. In 2015-6, approximately half of all children living in poverty in the District have been found to live in 8 of the District's 30 wards. Living in persistent poverty is defined as living in poverty for three out of the previous four years. Although the figures for children living in persistent poverty are not available for local areas, it is likely that many children in these wards have been living in persistent poverty.

In 2015-6, 50% of the 31,580 children and young people living in poverty lived in eight of the 30 wards. In order of the highest number of children in poverty per ward these were: Little Horton (2,370), Bradford Moor (2,235), Bowling and Barkerend (2,220), Manningham (2,105), Tong (2,100), Great Horton (1,640), Toller (1,600) and Eccleshill (1,575). Bowling and Barkerend has the highest proportion of all its children living in poverty with 29.3% of all children living in poverty. In 2015-6, 20 out of 30 wards had a higher proportion of children living in poverty than the England average of 16.6%. Wharfedale ward had the lowest number of children in poverty (90) and the lowest child poverty rate at just 3.6%.

Bradford East has four wards which have the highest proportions of children living in poverty in the District - (Bowling and Barkerend – 29.3%, Little Horton – 28.8%, Eccleshill – 28% Bradford Moor 27.4%). The other two wards have lower proportions of children living in poverty – Bolton and Undercliffe has 19.9% and Idle and Thackley has 9.5%.

There are a total of 9,640 children from Bradford East living in poverty which is 30.5% of the District's total of 31,580 children living in poverty.

Bradford East has the lowest take-up rate for free childcare places in the district (69%) and this is lower than the Bradford District average (74%).

There are more children eligible for free school meals in Bradford East than for other Areas across the district. At 19% eligibility, Bradford East has the second highest percentage eligibility – Bradford South, with 22% eligibility, having the highest.

The table below shows the numbers and percentages of pupils eligible across the district.

FSM Eligibility by Area Source: October 2017 School Census

| | | FSM Not | % FSM |
|----------------|--------------|----------|----------|
| Area | FSM Eligible | Eligible | Eligible |
| Bradford East | 5012 | 20785 | 19% |
| Bradford South | 4015 | 14065 | 22% |
| Bradford West | 4491 | 22063 | 17% |
| Keighley | 1842 | 12234 | 13% |
| Shipley | 1574 | 13237 | 11% |
| Bradford | 16934 | 82384 | 17% |

FSM eligible pupils are those pupils who had a free school meal at lunchtime on census day. Meals provided at the beginning or end of the school day are not included in the census return. Pupils are recorded as 'FSM' eligible where they meet the 'FSM' eligibility criteria (that is, in respect to family income) and make a claim. Pupils who are in receipt of a free school lunch due only to the infant pupil universal entitlement are not recorded as 'FSM' and not included in the free school meals taken record.

4. Older person poverty

Pension credit is a means tested benefit aimed at pensioners at the lower end of the income scale. Only one claim can be made by a couple. Based on the 2011 census table where the Household Reference Person (generally the head of the household) was aged 65+, 60% of one-person households and 16% of households of 2+ people in Bradford District were receiving Pension Credit in August 2017. The rate for Bradford East is lower for a one-person household (16%), but higher for households of 2+ people (26.3%). Source: Stat-Xplore.

5. Claimant count

The following table provides a comparison of the Universal Credit claimants by age group in Bradford East against the numbers for Bradford, Yorkshire and the Humber and England.

| | Bradford East Number of claimants | Bradford East (%) | Bradford Number of claimants | Bradford (%) | Yorkshire and Humber (%) | England (%) |
|----------|--|-------------------------|------------------------------------|-----------------|-----------------------------------|----------------|
| All ages | 2,295 | 3.2 | 8,690 | 2.6 | 2.3 | 1.9 |

| Age 18 – 24 | 540 | 5.1 | 1,945 | 4.2 | 3.1 | 2.6 |
|---|-------|-----|-------|-----|-----|-----|
| Age 25 - 49 | 1,205 | 2.9 | 4,695 | 2.6 | 2.5 | 2.0 |
| Age 50 - 64 | 555 | 1.9 | 2,050 | 2.3 | 1.9 | 1.8 |
| Source: ONS Claimant Count January 2018 | | | | | | |

The data outlined above shows that Bradford East has higher rates people claiming Universal Credit at 3.2% when compared to the district level of 2.6% and regional and national averages of 2.3% and 1.9%.

When looking at young people, in January 2018, there were 540 young people aged between 18 and 24 years old claiming Universal Credit benefits in Bradford East. This age group has the largest proportion of claimants in Bradford East.

About a third of all those receiving UC are now in work.

6. Jobseeker's Allowance

Universal Credit is being introduced in stages across Great Britain by Local Authority area. Bradford District is not included in the list of Jobcentre areas which provide Universal Credit full service and so some unemployed people are still claiming Jobseeker's Allowance.

The December 2017 figures for long-term unemployment show that 810 people in Bradford East have been claiming Jobseekers Allowance for longer than 12 months.

An analysis of claimant count figures over time shows that the number of claimants in Bradford East has fallen from 4.8% in January 2015 to 2.3% in January 2018. This equates to 1,800 fewer claimants in January 2018. The following table shows that although there has been a reduction in these claimants the current rate of 2.3% in Bradford East is still higher than the rates in Bradford District, Yorkshire and Humber and England.

| | January 2015 | January 2016 | January 2017 | January 2018 | | |
|--|-----------------|-----------------|-----------------|-----------------|--|--|
| Bradford East | 4.8 | 3.4 | 2.6 | 2.3 | | |
| Bradford District | 3.7 | 2.6 | 2.0 | 1.8 | | |
| Yorkshire & Humber | 2.8 | 2.1 | 1.6 | 1.3 | | |
| England | 1.9 | 1.5 | 1.2 | 1.0 | | |
| Source: ONS Jobseekers Allowance claimants | | | | | | |

Claimant data by Ethnicity is only available for people claiming Jobseeker's Allowance. The following table shows the proportion of claimants by ethnic group and this shows that Bradford East had the lowest proportion of White claimants and the highest proportion of Asian or British Asian claimants in December 2017

| | White | Mixed | Asian or | Black or | Chinese or | |
|---------------|-------|-------|----------|----------|--------------|---|
| | | | Asian | British | other ethnic | |
| | | | British | Black | group | |
| Bradford East | 34% | 2% | 23% | 4% | 59 | % |

| Bradford | 41% | 1% | 21% | 3% | 4% |
|--|-----|----|-----|----|----|
| District | | | | | |
| Yorkshire & | 67% | 2% | 7% | 4% | 3% |
| Humber | | | | | |
| England | 59% | 2% | 7% | 9% | 3% |
| Source: ONS Jobseekers Allowance claimants | | | | | |

From March 2014 onwards the number of young people not in education or training (NEETs) has been low. The figure for 2016/17 was 302, 306 below the figure for 2015/16. The adjusted NEET rate for 2016/17 was low at 2.2%; 1.4 percentage points below the figure for 2015/16. Bradford East had an adjusted rate of 2.7% and this area had the largest number and proportion of NEETs in Bradford District. The table below provides details for the NEET rates by wards as at June 2016:

| Area | Ward | Total | NEET | % | % of NEET total |
|--|----------------------|-------|------|------|-----------------|
| East | Bolton & Undercliffe | 476 | 9 | 1.9% | 3.0% |
| Bradford | Bowling & Barkerend | 701 | 19 | 2.7% | 6.3% |
| | Bradford Moor | 756 | 19 | 2.5% | 6.3% |
| | Eccleshill | 533 | 21 | 3.9% | 7.0% |
| Idle & Thackley | | 346 | 4 | 1.2% | 1.3% |
| | Little Horton | 761 | 24 | 3.2% | 7.9% |
| Total | | 3,573 | 96 | 2.7% | 31.8% |
| Source: Bradford Council Children's Services | | | | | |

7. Benefit sanctions

Data about benefit sanctions is not available for Bradford East. For Bradford District, the rate of sanctions which were implemented in August 2017 was: 1% for ESA claimants (Employment and Support Allowance), 2% for Income Support claimants, 33% for Jobseeker's Allowance claimants.

8. Median weekly earnings

Bradford has a low-wage, low skills economy and the working age population of the District is projected to increase by 1,200 people per year over the next ten years. This is driving a real need for high paid jobs growth. However Median weekly earnings in Bradford remain relatively low with Median weekly gross pay of £476.

The median weekly gross pay for Bradford East is lower at £445. Both Bradford East and Bradford District compare unfavourably with Yorkshire and Humber (£502) and England (£556).

The most recent data (2017) produced shows that 24.9% of workers in Bradford are paid less than the national living wage of £8.75 per hour. This is close to the national figure of 22%. On average 26% of women in Bradford take home less than the living wage compared to 23% of men. 25.1% of workers in Bradford East are paid less than the national living wage – 23.9% of men and 26.6% of

women.

9. Skills and qualifications

Research shows that compared to those with adequate skills, adults with poor basic skills are up to five times more likely to be unemployed or out of the labour market.

Only 17.8% of people living in the Bradford East constituency have achieved a NVQ level 4 qualification – which is approximately 11,400 people. This is a low percentage when compared to the Bradford District (24.5%) the Yorkshire and Humber region (31.3%) and the national figure of 37.9%. There are also lower proportions of people in Bradford East with NVQ1, NVQ2 and NVQ3 level qualifications. The level of people in Bradford East with no qualifications (19.6%) is also higher than the Bradford figure (13.8%).

The following table provides a breakdown of key statistics:

| % aged 16 - 64 with this | Bradford East | Bradford | Yorkshire | England |
|--------------------------------|---------------|----------|-----------|---------|
| qualification | | District | & Humber | |
| NVQ 4 | 17.8% | 24.5% | 31.3% | 37.9% |
| NVQ 3 | 33.5% | 42.0% | 52.3% | 56.8% |
| NVQ 2 | 51.5% | 59.7% | 71.0% | 74.2% |
| NVQ 1 | 60.9% | 74.5% | 83.4% | 85.5% |
| Other qualifications | 19.5% | 11.7% | 7.1% | 6.7% |
| No qualifications | 19.6% | 13.8% | 9.5% | 7.8% |
| Source: ONS, Annual Population | Survey 2016 | | | |

Apprenticeships

In 2013/14 (the most recent data available) a total of 1,700 young people were apprentices – this was a -5.6% compared with the previous year. Figures for Bradford District showed that 5,150 young people were apprentices – a 14.5% increase compared with the previous year. Source: ONS FE data

10. Poverty and health

Poverty is an important issue for public health, with evidence suggesting that childhood poverty in particular leads to premature mortality and poor health outcomes for adults. There are many health factors which can be affected by poverty, some of which are listed below:

Life expectancy male and female

Life expectancy at birth is the average number of years a person would expect to live from birth based on current mortality rates and is an important measure of illness and death. Although life expectancy at birth for males has been rising in Bradford, life expectancy at birth is still lower than the average for England.

Males born in Bradford East can expect to live on average for 76.1 years

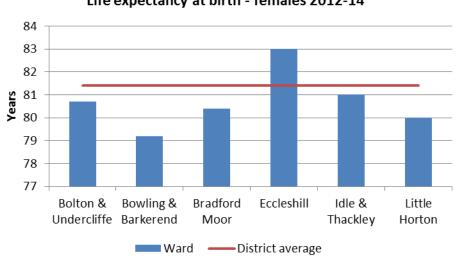
compared to the District average of 77.6 years. Of the five areas, Bradford East has the second lowest life expectancy in the District.

79 78 77 76 75 74 73 72 71 Bolton & Bowling & Bradford Eccleshill Idle & Little Undercliffe Barkerend Moor Thackley Horton ■ Ward —— District average

Life expectancy at birth - males 2012-14

Source: Bradford Public Health Analysis

Life expectancy at birth for males varies across Bradford East with particularly low life expectancy seen in Bradford Moor, Bowling & Barkerend and Bolton & Undercliffe and higher than average life expectancy seen in Idle & Thackley **Females** born in Bradford East can expect to live on average for 80.7 compared to the district average of 81.4 years. Of the five areas, Bradford East has the third lowest life expectancy at birth in the district (jointly with Bradford South).



Life expectancy at birth - females 2012-14

Source: Bradford Public Health Analysis

Life expectancy at birth for females varies across Bradford East in a similar way to males, with particularly low life expectancy seen in Bowling & Barkerend and higher than average life expectancy seen in Eccleshill.

Excess winter deaths

The number of excess winter deaths (EWD) depends on the temperature and the level of disease in the population as well as other factors, such as how well-equipped people are to cope with the drop in temperature. The number of excess winter deaths has been slowly rising in Bradford and has been above the average for England in the last three years.

Bradford East has an Excess Winter Death Index of 19.1 – identical to the District average – but this varies considerably at ward level. High EWD can be seen in Eccleshill and Idle & Thackley with Eccleshill having the fourth highest EWD in the district between 2011-14. Low EWD can be seen in Bowling & Barkerend and Little Horton – with Little Horton having the third lowest EWD in the District between 2011-14.

35 **Excess Winter Deaths Index** 30 25 20 15 10 5 0 Bolton & Bowling & Bradford Eccleshill Idle & Little Undercliffe Barkerend Moor Thackley Horton District average

Excess Winter Deaths Index, 2011-14

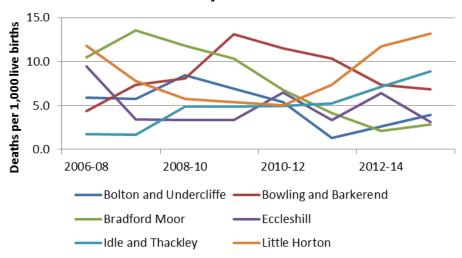
Source: Bradford Public Health Analysis

Infant mortality

Infant mortality is an indicator of the general health of the entire population and it reflects the relationship between causes of infant mortality and the wider determinants of population health such as economic, social and environmental conditions. Although infant mortality rates are falling in Bradford, they are still above the average for England.

Although Bradford East has the second highest infant mortality rate in the district (6.6 deaths per 1,000 live births compared to the district average of 5.9 deaths per 1,000 live births) rates at a ward level vary. Infant mortality rates are above average in Little Horton- these had fallen since 2006-8, but increased recently. Rates in Bowling and Barkerend have fallen in recent years.

Infant mortality 2006-8 to 2013-15



Source: Bradford Public Health Analysis

Obesity

Obesity is one of the biggest challenges to the health of our residents today. It is a particular issue in the Bradford area with income, ethnicity and social deprivation known to have an impact on an individual's weight.

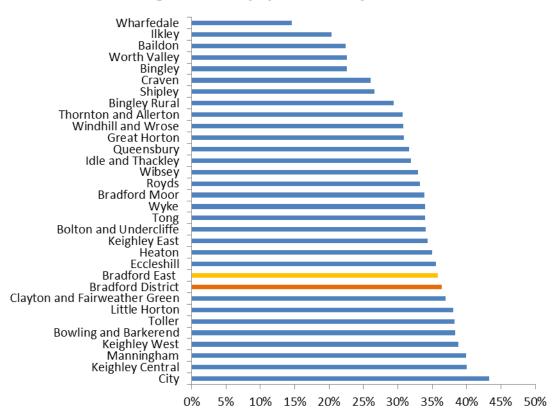
Overall, for women, obesity prevalence increases with greater levels of deprivation, regardless of the measure used. For men, only occupation-based and qualification based measures show differences in obesity rates by levels of deprivation.

Highest level of educational attainment can be used as an indicator of socioeconomic status. For both men and women obesity prevalence decreases with increasing levels of educational attainment.

Research has shown that there is a strong link between poverty and childhood obesity; at 5 years of age, poor children were nearly twice as likely to be obese, compared with their peers from better socio-economic backgrounds. Research has also shown that children who are overweight or obese are far more likely to suffer from serious illnesses like Type 2 diabetes, heart disease and cancer later in life.

The diagram overleaf provides the percentage of year 6 pupils obese by ward 2015-16. The data shows that for year 6 pupils, obesity rates are highest in City, Keighley Central, Manningham and Keighley West and lowest in Wharfedale, Ilkley, Baildon and Worth Valley.

Percentage of Year 6 pupils obese by ward 2015-16



Source: Bradford Public Health Analysis

11. Housing

There is a large body of evidence which has highlighted relationships between housing and poverty related implication, which include:

- Largest concentrations of those in poverty after housing costs and the highest poverty rates
- Number of people in the private rented sector in poverty has doubled in the last ten years
- Private renters are most likely to be in fuel poverty, have least money left over once they have paid their housing costs and live in the worst housing conditions
- A large number of people in poverty own their own home
- Poor housing conditions affect some aspects of child development and elements of adult health.

As such it is important to understand the makeup and condition of housing stock to explore potential linkages to poverty related issues. The key housing related issues for East Bradford are outlined below:

• There are a total of 41,582 dwellings in Bradford East. The majority of properties are owner-occupied (61%). 20% are rented from private-sector

landlords and 19% are rented from social landlords (including Incommunities). The graph below shows a breakdown of housing stock in Bradford East by ward and tenure:

Housing stock in Bradford East by ward and tenure



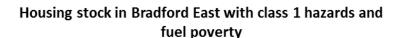
Source: ONS 2011 Census

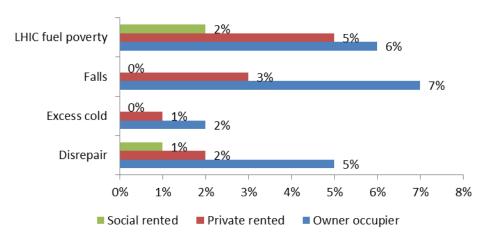
- Eccleshill ward has the largest housing stock, although Little Horton has the
 largest number of social rented dwellings in Bradford East this is due to the
 presence of the Canterbury estate in the ward. Eccleshill has the second highest
 number of social rented properties due to Ravenscliffe, Fagley and part of
 Thorpe Edge housing estates. The remaining wards have higher numbers of
 private rented than social rented housing, although each ward is dominated by
 owner-occupiers.
- An analysis of class 1 hazards³ and low income high costs fuel poverty by
 housing stock type shows that properties in the private rented sector are more
 likely to be adversely affected than the owner-occupier or social rented sectors.
 Recent government initiatives to improve the condition of the social rented sector
 has led to improvements and this is probably why the figures for this sector are
 lower.
- The **Decent Homes Standard** is a programme aimed primarily at improving the social rented housing sector. Using 'disrepair' as a proxy for non-decent homes reveals that a total of 16,307 properties (8%) District-wide are non-decent⁴. Of this total, 87% of these properties are in the private rented sector.
- Looking at the non-decent homes by tenure reveals that 8% of the owneroccupier sector can be classed as non-decent, followed by 2% of the private rented sector and 1% of the social rented sector.

⁴ Bradford Integrated Housing Stock Modelling Database report 2016

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³ Some properties may have more than one hazard, e.g. excess cold and danger of trips and falls





• The latest official **fuel poverty** statistics (2017) show that there were 7,416 households considered to be in fuel poverty in Bradford East in 2015 (or 18.2% of the total householders in the area. This compares to a fuel poverty rate of 15% for the whole of the Bradford District, 12.4% in the Yorkshire and Humber region and 11% in England⁵.

Housing and Council Tax Reductions

The caseload for the Bradford East area with Revenues and Benefits team is 14,268. These claims are for Housing Benefit and Council Tax Reduction. The claimants are split by 10,053 working age claims and 4,215 pension age claims. Bowling and Barkerend ward has the highest level of claimants with 2,491 working age claimants and 858 pension age claimants.

Debt

30% of households in Bradford East are more likely to find it very difficult to cope on their household income, compared to 28% within the District and 27% England wide. Nearly 34% of households in Bowling and Barkerend and 32% of households in Little Horton are finding it very difficult to cope. Only 11% of Bradford East's households are more likely to be coping comfortably with their household income, this compares to 26% throughout the District and 41% in England.

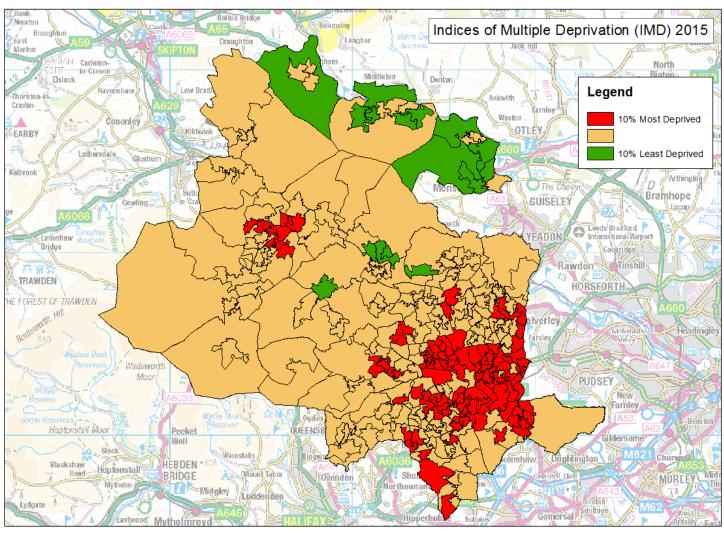
Citizens Advice figures show the nature of the debt problems people are facing has changed significantly in the last few years, with traditional credit problems being overtaken by a shift to arrears on household bills. This reflects the growing numbers of people across the country having difficulties paying for essentials like rent, water and fuel bills. There has also been a particularly marked increase in council tax arrears which has serious consequences for citizens.

Council tax collection dropped in Bradford East from 92.3% at the end of 2014/15 to 91.9% at the end of 2015/16. District wide collection increased from

⁵ Sub-regional Fuel Poverty England 2017 (2015 data) published 29 June 2017

94.17% to 94.24%. Council tax collection for the wards in Bradford East varied, with Bolton & Undercliffe, Bradford Moor and Little Horton all experienced an increase in council tax collection, Bowling & Barkerend, Eccleshill and Idle & Thackley all experienced a decrease in council tax collection. Council tax collection data for 2016/17 to the end of November shows that Bowling & Barkerend is within the bottom five wards for collection rates.

Annex 1 – Indices of Multiple Deprivation 2015



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Public Health Analysis Team, Bradford





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Report of the Strategic Director of Place to the meeting of Bradford East Area Committee to be held on Thursday 15 March 2018

AG

Subject:

Allocation of underspend of Community Buildings Grants for 2017-2019

Summary statement:

This report outlines the recommendations of the Bradford East Area Committee Grants Advisory Group for the allocation of underspend of Community Buildings Grants 2017-2019.

Steve Hartley Director of Place Portfolio: Neighbourhoods and Community Safety

Report Contact: Daren Parr

Phone: (01274) 431066 E-mail: daren.parr@bradford.gov.uk Corporate Page 55

Overview & Scrutiny Area:

1. SUMMARY

1.1 This report outlines the recommendations of the Bradford East Area Committee Grants Advisory Group for the allocation of underspend of Community Buildings Grants 2017-2019.

2. BACKGROUND

- 2.1 This report has not been included on the published Agenda as an issue for consideration; however, it is being presented to the Bradford East Area Committee as an urgent report as the funding must be allocated by the Committee before 31 March 2018. As it is impractical to defer the decision the report is submitted in accordance with paragraph 38.5 of the Constitution.
- 2.2 At the Bradford East Area Committee meeting on 24 November 2016 it was resolved that:
- (1) That the Committee notes the potential risk to the delivery of work with vulnerable young people given the removal of discretionary support available to community and voluntary sector organisations.
- (2) That the first bullet point of paragraph 3.9 of Document "N" be amended to read "to be accessible to everyone within the local community and/or young people".
- (3) That the Committee requests that a cross District group made up of representatives from all the Area Committee's is responsible for the allocation of the District wide funding.
- (4) That the Area Co-ordinator is requested to organise meetings of the Area Committee's Grant Advisory Group to consider Community Building Grant applications for funding from groups within the Bradford East Area.
- (5) That the Area Co-ordinator submits a further report to this Committee within the 2016-2017 Municipal Year with recommendations from the Grants Advisory Group on how to allocate the Community Building Grants funds available.
- 2.2 At the Bradford East Area Committee on 16 February 2017 it was resolved that:
- (1) That the Community Buildings Grant outlined in 3.1 of document "AC" be approved and that the Grants Advisory Group be thanked for the work undertaken.

3. OTHER CONSIDERATIONS

3.1 On 24 January 2017 the Grants Advisory Group met to discuss the Community Buildings Grants applications submitted for the constituency. After full consideration of all the bids the recommendations from the Bradford East Area Grants Advisory Group are as follows:

| Name | 2017-2018 | 2018-2019 |
|--------------------------------------|-----------|----------------------|
| | | (subject to funding) |
| | £ | £ |
| Eccleshill Adventure Playground | £5,533 | £5,533 |
| Eccleshill Community Association Ltd | £9,863 | £9,863 |
| Greenwood Centre c/o Inspired | | |
| Neighbourhoods CIC | £13,550 | £13,550 |
| Karmand Community Centre | £7,302 | £7,302 |
| MAPA Bradford | £3,000 | £3,000 |
| Newlands Furniture Service (Thorpe | | |
| Edge EOI) | £7,090 | £7,090 |
| Parkside Community Centre | £3,040 | £3,040 |
| Ravenscliffe Community Association | £5,654 | £5,654 |
| The Springfield Centre | £13,268 | £13,268 |
| Thornbury Youth & Community Centre | £6,100 | £6,100 |
| Thorpe Edge Community Centre | £5,000 | £5,000 |
| West Bowling Community Advice & | | |
| Training Centre | £20,000 | £20,000 |
| TOTAL | £99,400 | £99,400 |

- 3.2 Unfortunately the Thornbury Youth & Community Centre have returned the funding allocated of £6,100 as the group's management committee have determined to fold the organisation. This therefore resulted in the surplus of £6,100 for 2017/2018 and the same funding amount is also surplus for 2018/2019.
- 3.3 The Grants Advisory Group met on Wednesday 14 March 2018 to consider the reallocation of the surplus funding. The Grants Advisory Group are proposing the Bradford East Area Committee allocates this funding to the following five groups through the Grants Advisory Group process for the current and municipal year. A total of £6,100 is available each year to make a grand total of £12,200.
 - Eccleshill Community Association;
 - Karmand Community Centre;
 - MAPA (Margaret McMillan Adventure Play Association);
 - Springfield Centre;
 - Ravenscliffe Community Centre.

4. FINANCIAL & RESOURCE APPRAISAL

4.1 The amount of funding per annum for the Bradford East Area is £99,400 for 2017-2018 and also £99,400 for 2018-2019 (subject to funding being available).

4.2 A total of £6,100 is available for reallocation for 2017/2018 and a further £6,100 for 2018/2019.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 There are no specific risk management and governance issues. Grants awarded through the Community Buildings Grants are monitored in line with the Council's agreed process.

6. LEGAL APPRAISAL

- 6.1 This work relates directly to the Local Government Act 2000 and to the Duty of Well-being placed upon the Council to promote and improve the well-being of the District.
- 6.2 Under the Councils Constitution at Article 12, the Executive can delegate/devolve the discharge of functions to Area Committees. In discharging these functions, all decisions made must be in accordance with policies, strategies, plans or criteria agreed by the Council or Executive and within the approved budget.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

- 7.1.1 The progressive distribution of grants to Areas with higher level needs will aid the development of initiatives which reduce inequalities.
- 7.1.2 Priorities supported will promote fairness and inclusion while supporting Bradford East Area Committee's commitment to equal opportunities for all, including those protected characteristics identified within the Equalities Act 2010.

7.2 SUSTAINABILITY IMPLICATIONS

7.2.1 Resources available to Bradford East Area Committee, described in this report, and used to support the Bradford East Area Ward Plans and will directly support the delivery of the District's Plan and promote and contribute to the People Can Make a difference approach.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

7.3.1 Actions to assist in identifying the greenhouse gas impacts of potential projects to be funded through this budget will be undertaken. These will include a consideration of, for example, energy efficiency opportunities in purchasing new equipment or refurbishing or modifying buildings.

7.4 COMMUNITY SAFETY IMPLICATIONS

7.4.1 There are no community direct community safety implications. However, this funding support developing and sustaining community buildings which provide a broad range of service provisions.

7.5 HUMAN RIGHTS ACT

7.5.1 There are no Human Rights Act issues for consideration.

7.6 TRADE UNION

7.6.1 There are no implications related to Trade Unions arising from this report.

7.7 WARD IMPLICATIONS

7.7.1 The activity outlined in this report affects the whole district and all organisations which currently receive buildings related support in Bradford East. The creation and devolution of the Community Building Fund to Area Committees will establish a more tailored provision and more accountability at a ward level.

7.8 WARD PLAN IMPLICATIONS

7.8.1 The activities outlined in this report contribute to priorities within the Bradford East Area Ward Plans.

8. NOT FOR PUBLICATION DOCUMENTS

8.1 There are no not for publication documents.

9. OPTIONS

- 9.1 Bradford East Area Committee adopts the recommendations outlined in this report.
- 9.2 Bradford East Area Committee adopts the recommendations outlined in this report, with amendments.
- 9.3 Bradford East Area Committee decides not to accept the recommendations outlined in this report.

10. RECOMMENDATIONS

10.1 That Bradford East Area Committee approves the allocation of the Community Buildings Funding outlined by the Grants Advisory Group detailed in 3.2 and 3.3.

11. APPENDICES

11.1 None.

12. BACKGROUND DOCUMENTS

- 12.1 The Allocation of Community Buildings Grants (Extended Community Centre Core Costs), Document N, Bradford East Area Committee, 24 November 2016.
- 12.2 The allocation of Community Buildings Grants for 2017-2019, Document AC, Bradford East Area Committee, 16 November 2017.

